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1	JAMES L. BUCHAL (SBN 258128) MURPHY & BUCHAL LLP				
2	3425 SE Yamhill Street, Suite 100 Portland, OR 97214 Telephone: (503) 227-1011 Fax: (503) 573-1939 E-mail: ibuchal@mbllp.com				
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4					
5	Attorney for Plaintiffs and Petitioners Eimer et al.				
	SUPERIOR COURT OF THE STATE OF CALIFORNIA				
6	COUNTY OF SAN BERNARDINO				
7	Coordination Proceeding	Case No. JCPDS4720			
8	Special Title (Rule 1550(b))	PLAINTIFFS AND PETITIONERS'			
9	SUCTION DREDGE MINING CASES	MEMORANDUM OF POINTS AND			
10 11		AUTHORITIES IN SUPPORT OF MOTION FOR SUMMARY JUDGMENT			
12		Date: January 20, 2016			
13		Time: 8:30 a.m.			
		Dept.: 33J Judge: Hon. Gilbert Ochoa			
14	Included Actions:	Incl. Action Filed: July 6, 2015			
15	Karuk Tribe of California, et al. v. California	RG 05211597 – Alameda County			
16	Department of Fish and Wildlife				
17 18	Hillman, et al. v. California Department of Fish and Wildlife	RG 09434444 – Alameda County			
19	Karuk Tribe of California, et al. v. California	RG 12623796 – Alameda County			
20	Department of Fish and Wildlife				
21	Kimble, et al. v. Harris et al.	CIVDS 1012922 – San Bernardino County			
22	Public Lands for the People, Inc. et al. v. California Department of Fish and Wildlife	CIVDS 1203849 – San Bernardino County			
23	_	SCCVCV 1200482 – Siskiyou County			
24	The New 49ers <i>et al.</i> v. California Department of Fish and Wildlife, <i>et al.</i>	SCCVCV 1200402 - Siskiyou County			
25	Walker v. Harris, et al.	34-2013-80001439 – Sacramento County			
26	Foley et al. v California Department of Fish and	SCCVCV-13-00804 – Siskiyou County			
27	Wildlife, et al.				
28					

F	Eimer et al. v. California Department of Fish and Wildlife, et al.  CIVDS 1509427 – San Bernardino County
	PLAINTIFFS AND PETITIONERS' MEMORANDUM OF POINTS AND AUTHORITIES IN SUPPORT OF

1	TABLE OF CONTENTS
2	TABLE OF AUTHORITIESii
3	Summary of Argument and Statement of Facts
4	Argument2
5	I. ASSEMBLY BILL 120 AND SENATE BILL 1018 ARE OBVIOUSLY UNCONSTITUTIONAL
6	UNCONSTITUTIONAL
7	Conclusion
8   9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
26	
<ul><li>27</li><li>28</li></ul>	
20	i

PLAINTIFFS AND PETITIONERS' MEMORANDUM OF POINTS AND AUTHORITIES IN SUPPORT OF MOTION FOR SUMMARY JUDGMENT

### TABLE OF AUTHORITIES

2	Cases	
3	California Trial Lawyers Assn. v. Eu, 200 Cal. App.3d 351 (1988)	
5	Chemical Specialties Manufacturers Assn., Inc. v. Deukmejian, 227 Cal. App.3d 663 (1991)	
6	Harbor v. Deukmejian, 42 Cal.3d 1078 (1987)	
7 8	Homan v. Gomez, 37 Cal. App.4th 597 (1995)3	
9	Lewis v. Dunne, 134 Cal. 291 (1901)	
10 11	Planned Parenthood Affiliates v. Swoap, 173 Cal. App.3d 1187 (1985)3	
12	California Constitution	
13	Article II, § 8(d)	
14	Article IV, § 9	
15	California Fish and Game Code	
16	§ 5653.1	
17	§ 5653.1(b)(3)	
18	§ 5653.1(b)(4)	
19	§ 5356.1(b)(5)	
20		
21		
22		
23		
24		
25		
26		
27		
28	ii	

PLAINTIFFS AND PETITIONERS' MEMORANDUM OF POINTS AND AUTHORITIES IN SUPPORT OF MOTION FOR SUMMARY JUDGMENT

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Summary of Argument and Statement of Facts

At this juncture, the California Department of Fish and Wildlife continues to take the position that it may both lawfully refuse to issue suction dredging permits and prosecute miners for mining without them. The Department refuses to issue permits because, among other things, § 5653.1(b)(4) of the Fish and Game Code requires a certification that the Department's regulations fully mitigate all identified significant environmental impacts. There is no dispute that the Department has declined to issue any such certification, as the Department explained at length in its April 1, 2013 Report to the Legislature. (*See* Exhibit 4 to Plaintiffs and Petitioners' Request for Judicial Notice ("RJN") filed herewith, at 3-4, 14.)

As the Court may recall, the permitting moratorium proceeded through three statutory iterations, Senate Bill 670, Assembly Bill 120, and Senate Bill 1018, copies of which are attached as RJN Exhibits 1-3. The requirements of § 5653.1(b)(4) & (5) were added to Senate Bill 670 by the latter two bills. (*Compare* Exhibit 1, at 2 with Exhibit 2, at 10 & Exhibit 3, at 19.) The purpose of this motion is to establish that the sections of § 5653.1 added by the latter two bills are unconstitutional, such that they do not and cannot continue to operate as a barrier to the Department issuing permits.

The latter two bills blatantly violated Article IV, § 9 of the California Constitution, which provides that "a statute shall embrace but one subject". A bare glance at the first page of these exhibits shows that the latter two bills amended numerous different California Codes on a dizzying array of subjects from overtime costs at poultry processing plants (RJN Ex. 2, at 18) to transparency in regard to the Western Climate Initiative (RJN Ex. 3, at 23)—subjects that manifestly have nothing to do with suction dredging.

With these two bills recognized to be unconstitutional and void for violating the California Constitution—in addition to violating the U.S. Constitution for reasons this Court has already declared—the operative moratorium bill (but for federal preemption) is Senate Bill 670, which provided that the moratorium only persisted until the department completed the EIR, filed the new regulations, and they became effective. (RJN Ex. 1, at 2.)

The Department may argue that this Court should not reach the merits of this case because the Legislature has now passed Senate Bill 637 (RJN Ex. 5), which offers yet another barrier to issuing permits: the requirement that miners obtain certain water quality certifications. When the miners obtain these certifications, however, the Department will still, so long as the unconstitutional bills remain in effect, utilize § 5653.1(b)(3) to refuse to issue permits, because it has not made the certification required by that subsection. Senate Bill 637 did not repeal the certification requirement, though § 4 of the Bill (RJN Ex. 5, at 6-7) did authorize the Department to issue yet another set of regulations under which miners could be compelled to comply with "other laws" and the Department could then base its certification upon such compliance.

#### Argument

## I. ASSEMBLY BILL 120 AND SENATE BILL 1018 ARE OBVIOUSLY UNCONSTITUTIONAL.

Article IV, § 9 of the California Constitution provides:

"A statute shall embrace but one subject, which shall be expressed in its title. If a statute embraces a subject not expressed in its title, only the part not expressed is void. A statute may not be amended by reference to its title. A section of a statute may not be amended unless the section is re-enacted as amended."

RJN Exhibit 2 demonstrates that Assembly Bill 120 addresses a variety of subjects contained in the Business and Professions Code, the Fish and Game Code, the Food and Agricultural Code, the Government Code, the Public Resources Code, the Revenue and Taxation Code, and the Water Code. RJN Exhibit 3 demonstrates that Senate Bill 1018 reaches to the Fish and Game Code, the Food and Agricultural Code, the Government Code, the Public Resources Code, the Water Code, the Education Code, the Health and Safety Code, the Vehicle Code, and even certain School Bond Facilities Acts.

As the Court of Appeals has recently explained, Article IV, § 9

"essentially requires that a statute have only one subject matter and that the subject be clearly expressed in the statute's title. The rule's primary purpose is to prevent 'log-rolling' in the enactment of laws. This disfavored practice occurs when a provision unrelated to a bill's main subject matter and title is included in it with the hope that the provision will remain unnoticed and unchallenged. By invalidating these unrelated clauses, the single subject rule

prevents the passage of laws that otherwise might not have passed had the legislative mind been directed to them."

Homan v. Gomez, 37 Cal. App.4th 597, 600 (1995). In short, the courts of California do not give effect to enactments such as Assembly Bill 120 and Senate Bill 1018, which obviously represent a "log rolling" exercise where various special interests to concatenate their requests to the abuse of honest government. The initial Senate Bill 670 in 2009 merely declared that the Department should finish its EIR and update regulations before issuing permits—manifestly a bill that could secure broader appeal than its more extreme successors. The more noxious requirements of Assembly Bill 120 and Senate Bill 1018, establishing legally and factually impossible requirements for the Department as a *sub rosa* prohibition, had to be glued together with other, unrelated subjects in order to secure passage—precisely what the California Constitution will not permit.

In the *Homan* case, the Legislature placed into a budgetary act a rider which forbid the Department of Corrections from using any funds to support unsupervised visits for certain sex offenders. *Homan*, 37 Cal. App.4th at 599. Even though the Legislature had at least the fig leaf of couching its substantive restrictions in the form of funding restrictions, thus asserting the "one subject" was the budget, the Court had no trouble issuing a peremptory writ so that sex offenders might have visits in prison. *Id.* at 602 ("Let a peremptory writ of mandate issue directing James Gomez, as Director of the Department of Corrections, to refrain from enforcing the unconstitutional provision of the Budget Act of 1994 herein challenged"); *see also Planned Parenthood Affiliates v. Swoap*, 173 Cal. App.3d 1187, 1192 (1985) (enjoining enforcement of bill forbidding family planning funding). Are not the miners entitled to such relief as even sex offenders and abortionists might obtain from the unconstitutional depredations of the Legislature?

The Department may argue that Article IV, § 9 only refers directly to voiding parts of a statute not listed in the title. The Supreme Court has rejected precisely this argument, stating that "the two aspects of section 9 relating to the subject of an act and its title are independent provisions which serve separate purposes". *Harbor v. Deukmejian*, 42 Cal.3d 1078, 1096 (1987). A title that lists the Fish and Game Code among many other Codes simply will not comply. *See* 

id. at 1097-1102. Rather, all provisions of a challenged bill must be "functionally related in furtherance of . . . a common underlying purpose". Id. at 1098 (quoting Amador Valley Joint Union High School Dist. v. State Board of Equalization, 22 Cal.3d 208, 230 (1978) 1).

Assembly Bill 120 and Senate Bill 1018 do not begin to meet this test. This is as blatant violation of Article IV, § 9 as can be imagined, as there is no sense in which all of these subjects can be viewed as "one subject". The only thing all these subjects have in common is that they are changes in statutes. The Supreme Court of California has long rejected the proposition that "the provision of the constitution in question can be entirely avoided by the simple device of putting into the title of an act words which denote a subject 'broad' enough to cover everything." *Lewis v. Dunne*, 134 Cal. 291, 295 (1901).

#### Conclusion

For the foregoing reasons, this Court should enter summary judgment declaring Assembly Bill 120 and Senate Bill 1018 unconstitutional.

Dated: November 6, 2015.

James L. Buchal

**MURPHY & BUCHAL LLP** 

Attorney for Plaintiffs and Petitioners Eimer et al.

<sup>&</sup>lt;sup>1</sup> The Supreme Court analogized to standards contained in the "one subject" rule commonly applied to strike down initiatives under Article II, § 8(d) of the California Constitution. See also California Trial Lawyers Assn. v. Eu, 200 Cal. App. 3d 351 (1988); Chemical Specialties Manufacturers Assn., Inc. v. Deukmejian, 227 Cal. App. 3d 663 (1991).

#### PROOF OF SERVICE 1 I, Carole A. Caldwell, hereby declare under penalty of perjury under the laws of the State 2 of California that the following facts are true and correct: 3 I am a citizen of the United States, over the age of 18 years, and not a party to or interested in the within entitled cause. I am an employee of Murphy & Buchal, LLP and my 4 business address is 3425 SE Yamhill Street, Suite 100, Portland, Oregon 97214. 5 On November 6, 2015, I caused the following document to be served: 6 PLAINTIFFS AND PETITIONERS' MEMORANDUM OF POINTS AND AUTHORITIES IN 7 SUPPORT OF MOTION FOR SUMMARY JUDGMENT 8 by transmitting a true copy in the following manner on the parties listed below: 9 Chair, Judicial Council of California Honorable Gilbert Ochoa Administrative Office of the Courts Superior Court of California 10 Attn: Court Programs and Services Division County of San Bernardino (Civil Case Coordination) San Bernardino Justice Center 11 455 Golden Gate Avenue 247 West 3rd Street San Francisco, CA 94102 San Bernardino, CA 92415-0210 12 Via U.S. Mail Via U.S. Mail 13 Marc Melnick **Bradley Solomon** Office of the Attorney General 14 Deputy Attorney General 1515 Clay Street, Suite 2000 455 Golden Gate Avenue, Suite 11000 Oakland, CA 94612 15 San Francisco, CA 94102-7004 E-mail: Marc.Melnick@doj.ca.gov Via E-mail & U.S. Mail E-mail: Bradley.Solomon@doj.ca.gov 16 Via E-mail & U.S. Mail 17 James R. Wheaton John Mattox Environmental Law Foundation Department of Fish & Game 18 1736 Franklin Street, 9th Floor 1416 Ninth Street, 12th Floor Oakland, CA 94612 19 Sacramento, CA 95814 E-mail: wheaton@envirolaw.org E-mail: elfservice@envirolaw.org E-mail: jmattox@dfg.ca.gov 20 Via E-mail & U.S. Mail Via E-mail & U.S. Mail 21 Jonathan Evans Glen Spain Center for Biological Diversity Pacific Coast Federation of Fisherman's 22 1212 Broadway, Suite 800 Association Oakland, CA 94612 23 Southwest Regional Office E-mail: jevans@biologicaldiversity.org P.O Box 11170 Via E-mail & U.S. Mail 24 Eugene, OR 97440

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E-mail: fishlifr@aol.com

Via E-mail & U.S. Mail

1		
2	E. Robert Wright Friends of the River	Lynne R. Saxton Saxton & Associates
3	1418 20 <sup>th</sup> St., Suite 100 Sacramento, CA 95811	912 Cole Street, #140 San Francisco, CA 94117
4	E-mail: bwright@friendsoftheriver.org  Via E-mail & U.S. Mail	E-mail: lynne@saxtonlegal.com Via E-mail & U.S. Mail
5		Keith Robert Walker
6		9646 Mormon Creek Road Sonora, CA 95370
7		Via U.S. Mail
8		
9		Carole A. Caldwell
11		Declarant
12		
13		
14		
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